

APPENDIX A

Dog control PSPO consultation 2023 & responses

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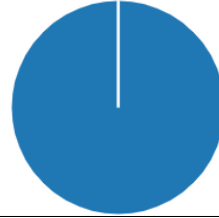
Content of Dog control PSPO consultation questionnaire - Public consultation

Written responses (One letter from The Kennel Club)

Statutory & Community consultation response:

Extend or Discharge the Order? 100% of statutory & community questionnaire respondents stated, in their opinion, the existing prohibitions and requirements in the PSPO should remain, rather than be discharged at the end of the existing 3 year period of the Order.

● Remain in place (renew for a further 3 years)	15
● Cease (discharge the order at the end of existing 3 year period this June)	0



Successfulness 40% of Statutory and community questionnaire respondents felt the PSPO had been successful, 27% did not feel there had been any change, whilst 7% felt antisocial behaviour had increased. The remaining 27% responded 'other' half of which (2 respondents) stated they didn't know or were unable to quantify if the PSPO had been successful

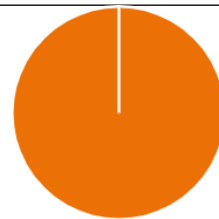
● Very successful (ASB has dramatically reduced)	0
● Successful (ASB had reduced)	6
● Unsuccessful (No change in ASB)	4
● Very unsuccessful (ASB has increased)	1
● Other	4



Other responses: a) *Don't know.* (b) *Unable to quantify if improvement,* (c) *No obvious change*
d) *Not had to use it in sites we manage in Runneymede.*

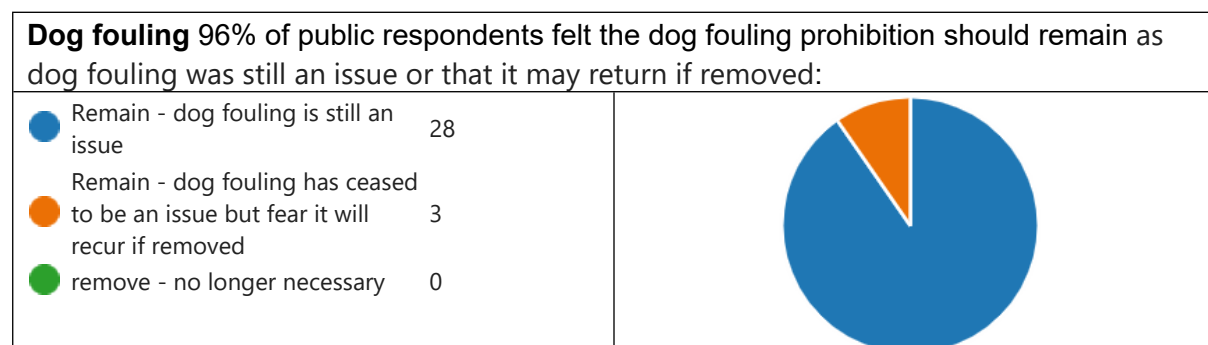
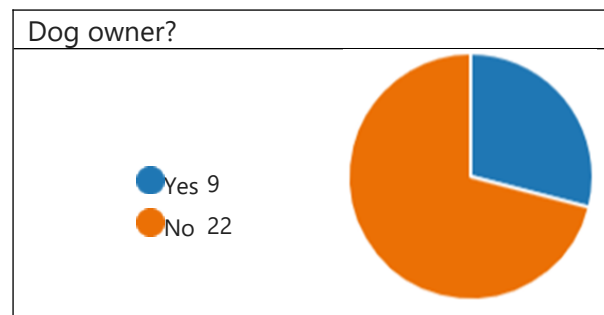
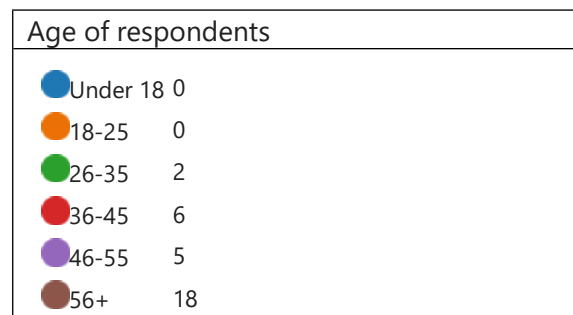
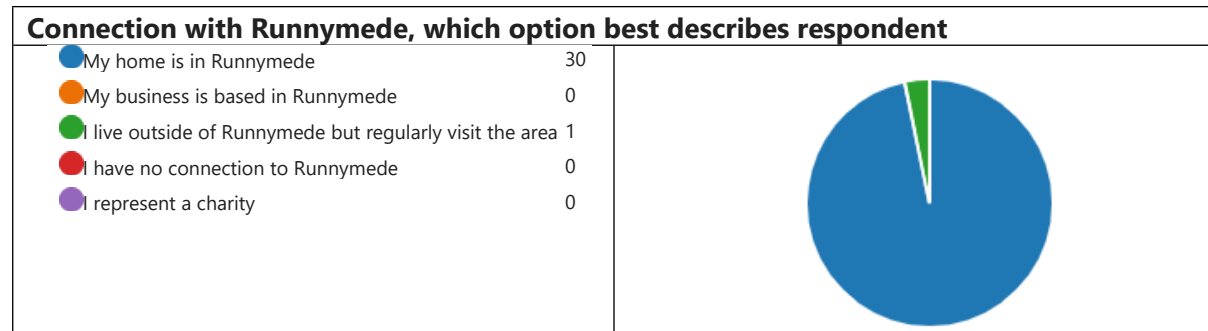
Enforcement area. 100% of statutory & community questionnaire respondents stated the dog control PSPO should apply to all land in the administrative area of the Council to which the public or any section of the public has access, on payment or otherwise, as a right or by virtue of express or implied permission

● Too big	15
● Correct	0



Public consultation response:

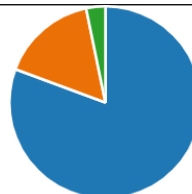
Which ward?	
3 Addlestone South 6 Addlestone North 3 Chertsey Riverside 3 Chertsey St Ann's 1 Egham Hythe 2 Egham T 1 Englefield Green East	0 Englefield Green West 0 Longcross, Lyne & Chertsey South 2 New Haw 2 Thorpe 1 Virginia Water 7 Woodham & Rowtown 0 Outside of the Borough



APPENDIX A Dog Control PSPO

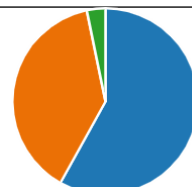
On lead by direction Public response was that this measure should remain (96%) as it was still an issue or that it may return if removed

- Remain – out of control dogs are still an issue 25
- Remain - issue has ceased but fear it will return if removed 5
- remove - no longer necessary 1



Exclusion from enclosed play areas Public response was that this measure should remain (96%) as it was still an issue or that it may return if removed

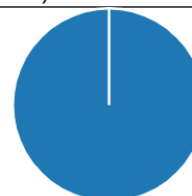
- Remain - dogs continue to enter enclosed children's play areas 18
- Remain - issue has ceased but fear it will return if removed 12
- remove - no longer necessary 1



Provide name and address to a Police Officer or authorised council officer

Public response was that this requirement should remain (100%)

- Remain 31
- Be removed 0



A further narrative response was received from The Kennel Club provided in writing, which can be summarised as supportive on dog fouling & on lead by order, and not adverse to exclusion from play areas. Further comments were offered, and the full response is included further down.

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Public consultation comments (Consultation opened later than 23rd March to 7th May 2023)

Prompt: Use the area below to provide any further explanation for your opinion, if you wish
Dog owners who pick up faeces still throw the bags into hedges and trees.
I am a dog owner and fully support the proposals. I would prefer that the powers regarding dogs on leads were strengthened as finding an "officer" to assist when there is a problem is most unlikely. I would like to see more responsibility placed on dog owners to assess the risks and nature of their dog to do harm to people and other dogs.
Looking at the stats it's all very well having an order but are the police actively able to implement it. Lots of issues at The Meads with owners not controlling their dogs. It makes me feel unsafe to walk there and some of the parks have a dreadful reputation for dog attacks on dogs and people and out of control dogs with negligent owners.
Play area for children Herriot rd/ Galsworthy estate. Regularly used by dog owners to let their dogs off the lead and run around inside the fenced area
It seemed at first to be working. But now it's coming back
Prevention is the best policy
Unleashed dogs in parks make it very difficult to let children play in parks, even when they are supervised by adults. This is because of the natural instinct of dogs which makes them suddenly charge and puts adults and children alike at the risk of being bitten, or at least being extremely distressed. It feels that parks have become safe haven for dogs and their owners and both have no regards to other park users. Dogs have become a barrier against children's development through playing and exploring nature. It's a shame that we get charged hundreds of pounds in council tax every year, yet we cannot safely use the parks around us. In my opinion, unleashed dogs should be banned from all local parks.
Some of the dog breed I see worry me with a trend for certain demographic of the addlestone population to have aggressive breeds as a means of intimidation and then not properly train them. Recent request for information show a jump last year in dog attacks. If someone is not cleaning up after their dog etc, then are they training them well?
Victory Park
Dog walking day care and as a business in charge of too many dogs at once unable to control them or manage fouling in public spaces
At my Spring Rise this usually happens at night
Dogs are always an issue. I have a particular grievance against owners that permit dogs to chase, catch and kill wildlife, including reptiles and waterfowl. In my view an order to keep dogs on leads should be extended to such susceptible spaces.
Many people who are not responsible dog owners continue to flout the rules, they don't clean up leaving faeces in public parks where children and adults walk it is not necessary. People also let their dogs run in the childrens enclosed park areas whilst in their with their own children, they are therefore not able to notice if the dog fouls or not whilst their attention is diverted towards their children that are playing.
Prompt: Use below area to make any additional comments, or make any suitable recommendations relating to these proposals:
Patrol by dog warden if there is one?
Dog fouling is still quite an issue on Hare Hill Open Space, both faeces on paths and faeces in bags thrown into vegetation or left by the side of paths is a frequent occurrence. The incursion of dogs into the pond area there where ducks are currently nesting is also a big problem as the dogs are not under control (often their owners are not even within sight!). This is breaking the law during nesting season and maybe there should be signage stating this around all pond areas in the borough? Too many dog owners have the attitude that their dogs can do what they like on our Open Spaces, including chasing anything they like in terms of wildlife (slow worms, grass snakes, rabbits, deer, water birds etc) and a re-education programme is desperately needed on sites with excellent wildlife populations like Hare Hill Open Space. There is also a problem with owners perpetually taking wood from habitat piles to throw for their dogs, only to be abandoned in inconvenient places and this continually degrades the habitat piles. Another problem is digging holes in footpaths. I'd love to see guidance brought in that if a dog digs a hole, the owner must then fill it in. Some of the holes on HHOS are a foot deep and sooner or later, someone won't be looking where they're going and will badly injure themselves. I've already rolled my ankles endless times on these smaller holes. Thank you.
Aggressive dogs seem to come with aggressive owners and/or a lack of responsibility on the owners part.
I'm not sure how keeping dogs on leads will be enforced given that I've never seen an officer where I walk in the last 5 years of being a dog owner.
Please introduce something to limit the number of dogs that people can 'walk' in open spaces and require them to have their dogs on leads.
The streets near victory park road have improved but it's still not safe to walk that path from station road to the park without a torch at night to check where you are walking for dog poo.
On the spot fines
There should also be rules concerning incessant barking by dogs. There is a neighbour in an adjoining road that leaves the dog in the garden for long periods and it barks continually.
Limit the number of dogs walked per person at any one time in a public space. Anyone walking four or more dogs must have them on a lead or no more than three dogs off lead at any time
keep dog bins clean on the outside of bins
More policing / fines need to be issued to people that flout the rules and responsibilities of dog ownership

APPENDIX A Dog Control PSPO

statutory & community consultee comments (consultation ran 23rd March to 7th May 2023)

Which agency / organisation are you representing	How successful in reducing antisocial behaviour (ASB) has the PSPO been?	Preferred outcome.	Use the area below to provide an explanation for your opinion, if you wish	Enforcement area (correct/too big?)
Runnymede Borough Council (open Spaces)	Successful (ASB had reduced)	Remain in place (renew for a further 3 year period)	Seems to have been successful and should therefore remain	Correct
Surrey Police	Successful (ASB had reduced)	Remain in place (renew for a further 3 year period)	The conditions within the order are proportionate and necessary to tackle the behaviours described where existing legislation doesn't exist.	Correct
Housing Association	Successful (ASB had reduced)	Remain in place (renew for a further 3 year period)		Correct
CMLG	Don't know.	Remain in place (renew for a further 3 year period)	Better than nothing.	Correct
Chertsey Meads Management Liaison Group Representative	Very unsuccessful (ASB has increased)	Remain in place (renew for a further 3 year period)		Correct
Chertsey Meads management Liaison Committee resident representative	Unsuccessful (No change in ASB)	Remain in place (renew for a further 3 year period)	I believe this could work if you pursue the offenders	Correct
Chertsey Meads Management Liaison Group user group rep	Unsuccessful (No change in ASB)	Remain in place (renew for a further 3 year period)	Dog attacks or aggressive behaviour towards horses when ridden on Chertsey Meads is a recurring issue. Neospora has contaminated the soil on the Meads and led to a number of stillborn or aborted calves when the meadow cut was used for feed. Therefore the PSPO should remain in place but more importantly be enforced on the Meads. There does not currently seem to be consequences for dog behavior or dog fouling at this location.	Correct
Chertsey Meads Liaison Committee	Unsuccessful (No change in ASB)	Remain in place (renew for a further 3 year period)	Still too many people not picking up dog poo and 'professional' dog walkers often walking too many dogs.	Correct
RBC	Successful (ASB had reduced)	Remain in place (renew for a further 3 year period)		Correct
Chertsey Meads Management Committee (Panel member on behalf of Chertsey Agricultural Association)	Successful (ASB had reduced)	Remain in place (renew for a further 3 year period)	Unfortunately there is a persistent minority of people who abuse the Chertsey Meads public openspace to the detriment of other users and the environment. Giving bona fide officials the power to enforce better behaviour if verbal persuasion fails. I would also support changing the By Laws so that any person in control of a dog must have on their person the means to collect and bag dog waste when not on private land.	Correct
Housing Association	unable to quantify if improvement	Remain in place (renew for a further 3 year period)		Correct
Surrey Wildlife Trust	Not had to use it in sites we manage in Runnymede.	Remain in place (renew for a further 3 year period)		Correct
Chertsey Meads Management Liaison Group	No obvious change	Remain in place (renew for a further 3 year period)	If people know that they are breaching the rules, most will try to obey them.	Correct
Chertsey Meads Management liaison Committee	Unsuccessful (No change in ASB)	Remain in place (renew for a further 3 year period)		Correct
Runnymede Borough Council (Housing)	Successful (ASB had reduced)	Remain in place (renew for a further 3 year period)		Correct

Content of Dog control PSPO consultation questionnaire - Statutory & Community consultees

In January 2017 we implemented a dog control Public Space Protection Orders (PSPO) covering dog fouling, dogs on leads by direction and excluding dogs from specified areas. The order was renewed in June 2020 and varied (to include a requirement to provide name and address to an authorised council officer).

The existing order can be viewed online: www.runnymede.gov.uk/pspo

Dog control remains a concern in our communities. From April 2019 to March 2023 we received 201 complaints about dogs and dog fouling.

Runnymede Borough Council are again reviewing this order and welcome your views on the effectiveness and proportionality of the order to aid in the decision-making process for the future of this order.

Required

1. About you. Which agency / organisation are you representing

Enter your answer

2. About you. Please provide your name and job title/rank

Enter your answer

3. Successfulness.

How successful in reducing antisocial behaviour (ASB) has the PSPO been?

Select your answer

Very Successful (ASB has dramatically reduced)

Successful (ASB had reduced)

Unsuccessful (No change in ASB)

Very unsuccessful (ASB has increased)

Other

4. Preferred outcome.

We propose the continuation of the existing powers that make it an offence if:

- a person in charge of a dog fails to clean up its faeces.
- a person fails to put a dog on a lead when asked to do so by an authorised officer
- a person in charge of a dog allows the dog into an enclosed childrens play area

Additionally we propose to continue the requirement that a person believed to have engaged in a breach of this Order is required to give their name and address to a Police Office or an authorised council officer

In your opinion, should these prohibitions and requirement:

Select your answer

Remain in place (renew for a further 3 year period)

Cease (discharge the order at the end of existing 3 year period this June)

5. Use the area below to provide an explanation for your opinion, if you wish

Enter your answer

6. Enforcement area.

This order applies to all land in the administrative area of the Council to which the public or any section of the public has access, on payment or otherwise, as a right or by virtue of express or implied permission.

In your opinion, is the area covered by the order;

Select your answer.

Too big

Correct

Content of Dog control PSPO consultation questionnaire - Public consultation

Dog control PSPO consultation 2023

In January 2017 we implemented a dog control Public Space Protection Orders (PSPO) covering dog fouling, keeping dogs on leads and excluding dogs from specified areas. The order was renewed in June 2020 and varied (to include a requirement to provide name and address to an authorised council officer).

Dog control remains a concern in our communities. From April 2019 to March 2023 we received 201 complaints about dogs and dog fouling.

Runnymede Borough Council are again reviewing this order and welcome your views on the effectiveness and proportionality of the order to aid in the decision-making process for the future of this order. Details of the Council's decision will be published on our website.

The survey below is specific to the dog control PSPO only. To view the details of the PSPO and/or complete the survey for Addlestone or Englefield Green, please visit www.runnymede.gov.uk/PSPO

Within this survey we do not wish to collect any information that could identify the individual completing but to ensure those who are directly impacted by the order are represented, minimal information about you will be asked

1. About you. Please select the ward area you live in

If you are unsure, you can find out by typing your postcode into: <https://maps.runnymede.gov.uk/website/maps/index.html>. Then select "Ward Boundaries" found under the 'Most Viewed Layers' tab.

Please note this information will only be used for analysis purposes and will not be used to identify you in any way

Select your answer

Addlestone South

Addlestone North

Chertsey Riverside

Chertsey St Ann's

Egham Hythe

Egham Town

Englefield Green East

Englefield Green West

Longcross, Lyne & Chertsey South

New Haw

Thorpe

Virginia Water

Woodham & Rowtown

Outside of the Borough of Runnymede

2. About you. Please select the option that best describes you

My home is in Runnymede

My business is based in Runnymede

I live outside of Runnymede but regularly visit the area

I have no connection to Runnymede

I represent a charity

3.About you. Please select your age category

Under 18

18-25

26-35

36-45

46-55

56+

4.About you. Are you a dog owner?

Yes

No

5. [Dog Fouling] We propose the continuation of the existing powers that make it an offence if a person in charge of a dog fails to clean up its faeces.

This applies to all land in the administrative area of the Council to which the public or any section of the public has access, on payment or otherwise, as a right or by virtue of express or implied permission

In your opinion, should the prohibition:

Remain - dog fouling is still an issue

Remain - dog fouling has ceased to be an issue but fear it will recur if removed

remove - no longer necessary

6. [Lead b] We propose the continuation of the existing powers that make it an offence not to put a dog on a lead when directed to do so by an authorised officer where the dog is considered to be out of control or causing alarm or distress or to prevent a nuisance.

This applies to all land in the administrative area of the Council to which the public or any section of the public has access, on payment or otherwise, as a right or by virtue of express or implied permission.

In your opinion, should this measure:

Remain - out of control dogs are still an issue

Remain - issue has ceased but fear it will return if removed

Remove - no longer necessary

7. [Exclusion from enclosed Childrens play areas] We propose the continuation of the existing powers that make it an offence if a person in charge of a dog allows a dog into enclosed children's play areas.

This applies to fenced/enclosed children's play areas signed at its entrance(s) as a "dog exclusion area" (with a sign using those particular words or words and/or symbols having like effect) which is designated and marked for children's play.

In your opinion, should the prohibition:

Remain - dogs continue to enter enclosed children's play areas

Remain - issue has ceased but fear it will return if removed

Remove - no longer necessary

8. We propose the continuation of the existing powers that require a person who is believed to have engaged in a breach of this Order is required to give their name and address to a Police Office or an authorised council officer.

In your opinion, should the prohibition:

**Remain
be removed**

9. Use the area below to provide any further explanation for your opinion, if you wish

10. Use below area to make any additional comments, or make any suitable recommendations relating to these proposals:

Written response from The Kennel Club



**Formal Response to Runnymede Borough Council's Public Spaces Protection Order
Consultation**

Submitted on 24th April 2023 by: The Kennel Club, Clarges Street, Piccadilly, London W1J
8AB, email: kcdog@thekennelclub.org.uk

The Kennel Club is the largest organisation in the UK devoted to dog health, welfare, and training. Our objective is to ensure that dogs live healthy, happy lives with responsible owners. We campaign for and advocate on behalf of dogs and their owners and, as part of our external affairs activities, engage with local authorities on issues such as Public Spaces Protection Orders (PSPOs).

The Kennel Club is the only national organisation named by the UK Government as a body that local authorities should consult prior to introducing restrictions on dog walkers and is considered the leading canine authority on dog access. As such, we would like to highlight the importance of ensuring that PSPOs are necessary and proportionate responses to problems caused by dogs and irresponsible owners. We also believe that it is essential for authorities to balance the interests of dog owners with the interests of other access users.

Response to proposed measures

Dog fouling

The Kennel Club strongly promotes responsible dog ownership, and believes that dog owners should always pick up after their dogs wherever they are, including fields and woods in the wider countryside, and especially where farm animals graze to reduce the risk of passing Neospora and Sarcocystosis to cattle and sheep respectively.

We would like to take this opportunity to encourage the local authority to employ further proactive measures to help promote responsible dog ownership throughout the local area in addition to introducing Orders in this respect. These proactive measures can include: increasing the number of bins available for dog owners to use; communicating to local dog owners that bagged dog faeces can be disposed of in normal litter bins; running responsible ownership and training events; or using poster campaigns to encourage dog owners to pick up after their dog.

On lead

We can support reasonable 'dogs on lead' Orders which can, when used in a proportionate and evidence-based way, include areas such as cemeteries, picnic areas, or on pavements in proximity to cars and other road traffic.

On lead by direction

The Kennel Club strongly welcomes 'On lead by direction' Orders. These allow responsible dog owners to exercise their dogs off lead without restriction providing their dogs are under



control, whilst simultaneously giving the local authority powers to restrict dogs not under control.

We recommend that the authorised officer enforcing the Order is familiar with dog behaviour in order to determine whether restraint is necessary. There exists the possibility that a dog, through no fault of its own, could be considered a 'nuisance' or 'annoyance' to someone who simply does not like dogs.

We encourage local authorities to make use of more flexible and targeted measures at their disposal, including Acceptable Behavioural Contracts and Community Protection Notices. Kennel Club Good Citizen Training Clubs and our accredited trainers can assist owners whose dogs run out of control due to them not having the ability to train a reliable recall.

Exclusions

We do not normally oppose Orders to exclude dogs from playgrounds or enclosed recreational facilities such as tennis courts or skate parks. It is important that alternative provisions are made for dog walkers in the vicinity to avoid displacement or the intensification of problems in nearby areas. However, we will oppose PSPOs which introduce blanket restrictions on dog walkers accessing public open spaces without specific and reasonable justification. Dog owners are required to provide their dogs with appropriate daily exercise, including "regular opportunities to walk and run" – in most cases, this will be off the lead while still under control.

Appropriate signage

It is important to note that in relation to PSPOs, The Anti-social Behaviour, Crime and Policing Act 2014 (Publication of Public Spaces Protection Orders) Regulations 2014 makes it a legal requirement for local authorities to –

"cause to be erected on or adjacent to the public place to which the order relates such notice (or notices) as it considers sufficient to draw the attention of any member of the public using that place to –

- (i) the fact that the order has been made, extended or varied (as the case may be); and
- (ii) the effect of that order being made, extended or varied (as the case may be)."

Regarding dog access restrictions, such as a 'Dogs on Lead' Order, on-site signage should clearly state where such restrictions begin and end. This can be achieved with signs that say on one side, for example, 'You are entering [type of area]' and 'You are leaving [type of area]' on the reverse.

While all dog walkers should be aware of their requirement to pick up after their dog, signage must be erected for the PSPO to be compliant with the legislation.



Assistance dogs

We urge the Council to review the Equality and Human Rights Commission's guidance for businesses and service providers when providing any exemptions for those who rely on assistance dogs. The guidance can be viewed here:

<https://www.equalityhumanrights.com/sites/default/files/assistance-dogs-a-guide-for-all-businesses.pdf>

We would therefore encourage the Council to allow for some flexibility when considering whether a disabled person's dog is acting as an assistance dog. The Council could consider adopting the definitions of assistance dogs used by Mole Valley District Council, which can be found below from their 2020 PSPO which included the following exemption provisions on dog control:

Nothing in this Order shall apply to a person who –

a) is registered as a blind person on a register complied under section 29 of the National Assistance Act 1948; or

b) is deaf, in respect of a dog trained by Hearing Dogs for Deaf People (registered charity number 293358) and upon which he relies for assistance; or

c) has a physical or mental impairment which has a substantial and long term adverse effect on the ability to carry out normal day-to-day activities, in respect of a dog trained by any current or future members of Assistance Dogs UK or any other charity registered in the UK with a purpose of training assistance dogs and upon which he relies for assistance

d) has a physical or mental impairment which has a substantial and long term adverse effect on the ability to carry out normal day-to-day activities and in the reasonable opinion of the Council that person relies upon the assistance of the dog in connection with their disability. or that of Northumberland County Council:

"(4) The term "Assistance Dog" shall mean a dog which has been trained to assist a person with a disability.

(5) The expression "disability" shall have the meaning prescribed in section 6 of the Equality Act 2010 or as may be defined in any subsequent amendment or re-enactment of that legislation".